

Message Text

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ORIGIN OES-06

INFO OCT-01 AF-08 ISO-00 IO-13 ARA-10 EA-09 EUR-12 NEA-10
EB-07 L-03 DLOS-06 H-02 DOTE-00 EPA-04 CEQ-01 SP-02
SS-15 AID-05 CIAE-00 ERDA-07 COME-00 DODE-00 INR-07
NSF-02 NSC-05 NSAE-00 PM-04 USIA-15 INT-05 FEA-01
FMC-02 SAL-01 CG-00 /163 R

DRAFTED BY OES/ENP/EN:GLKINTER:DR
APPROVED BY OES/ENP/EN:LGRANT
OES/OFA/OCA:GDALTON
EB/TCA/MA:CTAYLOR
IO/TRC:WDIAMANTI
L/OES:TLEITZELL
L/EB:JCROOK
D/LOS:RBLUMBERG (SUBS)
L/T:JFINCHER
H:SGOLDBERG (SUBS)
AF/EPS:ESEGALL(SBS)
ARA/ECP:DTAHER(SUBS)
EUR/RPE:PLAASE(SUBS)
AF/W:BKIRKPATRICK
DOT/CG:CMDR COSTELLO(SUBS)
EPA/OIA:RMCMANUS(SUBS)
EPA/RA:RPRICKETT(SUBS)
CEQ:RGUTTING(INFO)
S/P:HBLANEY(INFO)

-----120052Z 011007 /70

P R 112237Z JAN 77
FM SECSTATE WASHDC
TO AMEMBASSY ABIDJAN PRIORITY
AMEMBASSY BERN PRIORITY
AMEMBASSY CARACAS PRIORITY
AMEMBASSY DAKAR PRIORITY
AMEMBASSY DUBLIN PRIORITY
AMEMBASSY KUWAIT PRIORITY
AMEMBASSY LISBON PRIORITY
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AMEMBASSY MEXICO PRIORITY
AMEMBASSY MONTEVIDEO PRIORITY
AMEMBASSY RABAT PRIORITY
AMEMBASSY SANTO DOMINGO PRIORITY
AMEMBASSY TEL AVIV PRIORITY
AMEMBASSY VIENNA PRIORITY
AMEMBASSY WARSAW PRIORITY

INFO AMEMBASSY BONN
AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY NAIROBI
AMEMBASSY NEW DELHI

UNCLAS STATE 006120

LONDON FOR SHIPPING ATTACHE BLACK, NAIROBI FOR NOZIGLIA

E.O. 11652: N/A

TAGS: SENV, EWWT, IMCO

SUBJECT: ACCEPTANCE OF 1969 AMENDMENTS TO 1954 CONVENTION
FOR PREVENTION OF POLLUTION OF SEA BY OIL.

BEGIN SUMMARY: RECENT SERIES TANKER ACCIDENTS ALONG U.S.

COASTS HAS BEEN COSTLY AND DRAMATIC REMINDER FOR U.S OF
IMPORTANCE OF PROTECTING WORLD'S VITAL MARINE ENVIRONMENT
FROM OIL POLLUTION. BECAUSE 1973 CONVENTION FOR PREVENTION
OF POLLUTION FROM SHIPS UNLIKELY TO COME INTO FORCE FOR
SOME TIME, ACTION POSTS REQUESTED URGE EARLY ACCEPTANCE
1969 AMENDMENTS TO 1954 CONVENTION FOR PREVENTION OF POL-
LUTION OF SEA BY OIL. AMENDMENTS, WHICH ESTABLISH IMPOR-
TANT DISCHARGE STANDARDS, REQUIRE ONLY ONE MORE ACCEPTANCE
TO COME INTO FORCE. END SUMMARY.

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1. RECENT SERIES OF TANKER ACCIDENTS ALONG U.S. COASTS HAS
BEEN DRAMATIC AND COSTLY REMINDER OF NEED TO PROTECT WORLD'S
VITAL MARINE ENVIRONMENT. BUT LARGE ACCIDENTAL SPILLS,
HOWEVER DRAMATIC, ACCOUNT FOR ONLY TEN TO FIFTEEN PERCENT
OF ESTIMATED ONE TO TWO MILLION TONS OF OIL ENTERING OCEANS
ANNUALLY FROM ALL MARINE TRANSPORT SOURCES. REMAINING
EIGHTY-FIVE TO NINETY PERCENT COMES FROM ROUTINE OPERATIONAL
DISCHARGES RELATED TO BUNKERING, TANK CLEANING, DEBAL-
LASTING AND BILGE DISPOSAL. 1973 CONVENTION FOR PREVEN-

TION OF POLLUTION FROM SHIPS WILL, WHEN IT COMES INTO
FORCE, DEAL WITH THESE PROBLEMS ACROSS BROAD FRONT THAT
INCLUDES DISCHARGE STANDARDS, CONSTRUCTION STANDARDS SUCH
AS SEGREGATED BALLAST FOR NEW TANKERS OVER 70,000 DWT, AND
PORT RECEPTION FACILITIES FOR OILY WASTES. BUT BECAUSE
IT REQUIRES RATIFICATION, ACCEPTANCE, APPROVAL OR ACCES-
SION BY FIFTEEN STATES WHOSE COMBINED MERCHANT FLEETS
REPRESENTS FIFTY PERCENT OF GROSS TONNAGE OF WORLD'S
MERCHANT SHIPPING, AND ALSO BECAUSE IT INVOLVES TECH-

NICAL ISSUES THAT ARE STILL BEING RESOLVED, 1973 CONVENTION IS UNLIKELY TO COME INTO FORCE FOR SOME TIME. TO DATE, THERE HAVE BEEN NO RATIFICATIONS AND ONLY THREE ACCESSIONS (JORDAN, KENYA, TUNISIA).

2. U.S. NOW MOVING FORWARD URGENTLY ON RATIFICATION AND IMPLEMENTING LEGISLATION FOR 1973 CONVENTION, WHICH IT WAS INSTRUMENTAL IN DEVELOPING AND STRONGLY SUPPORTS. AT SAME TIME, U.S. RECOGNIZES TIME FACTOR AND THEREFORE WISHES AS IMPORTANT INTERIM MEASURE TO BRING INTO FORCE AS SOON AS POSSIBLE 1969 AMENDMENTS TO 1954 CONVENTION FOR PREVENTION OF POLLUTION OF SEA BY OIL. THESE AMENDMENTS, WHICH U.S. HAS ACCEPTED, WILL COME INTO FORCE TWELVE MONTHS AFTER DATE ON WHICH ACCEPTED BY TWO-THIRDS OF CONTRACTING GOVERNMENTS TO 1954 CONVENTION. THEY PROVIDE VIRTUALLY SAME DISCHARGE STANDARDS AS 1973 CONVENTION AND IN U.S. VIEW ARE CAPABLE OF DRAMATICALLY REDUCING OILY UNCLASSIFIED

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DISCHARGES FROM ALL SHIPS, WITH GREATEST IMPACT ON OPERATIONAL TANKER DISCHARGES. 1969 AMENDMENTS ALSO ESTABLISH FOR FIRST TIME VISIBLE TRACE CRITERIA THAT MAKES ENFORCEMENT MORE EFFECTIVE.

3. ACCORDING LATEST INFO AVAILABLE USG, FIFTY-EIGHT (58) GOVERNMENTS HAVE ACCEPTED 1954 CONVENTION; THIRTY-EIGHT (38) OF THEM WILL ALSO HAVE ACCEPTED 1969 AMENDMENTS BY MARCH 1. ONLY ONE (1) MORE ACCEPTANCE THEREFORE REQUIRED TO BRING 1969 AMENDMENTS INTO FORCE. OF THOSE GOVERNMENTS THAT HAVE ACCEPTED 1954 CONVENTION BUT NOT 1969 AMENDMENTS, FRG, INDIA, NIGERIA, IVORY COAST, MEXICO AND SWITZERLAND HAVE ANNOUNCED THEY ON VERGE ACCEPTANCE OR BELIEVED TO BE. IMCO SEC GEN SRIVASTAVA WORKING ACTIVELY TO SECURE NEEDED ACCEPTANCES.

4. ACTION REQUESTED: WHILE OUTLOOK FOR BRINGING 1969 AMENDMENTS INTO FORCE WITHIN NEXT EIGHTEEN MONTHS FAVORABLE, USG WISHES LEAVE NO STONE UNTURNED, PARTICULARLY IN CASE MORE STATES ACCEPT 1954 CONVENTION WITHOUT ALSO ACCEPTING 1969 AMENDMENTS, THEREBY INCREASING NUMBER ACCEPTANCES REQUIRED TO BRING AMENDMENTS INTO FORCE. ACTION ADDRESSEES REQUESTED APPROACH APPROPRIATE MINISTRIES AT

SUITABLY HIGH LEVELS SOONEST TO DISCUSS STATUS 1969 AMENDMENTS AND URGE EARLY ACCEPTANCE. (BONN, NEW DELHI SHOWN INFO BECAUSE HOST GOVERNMENTS HAVE SPECIFICALLY REQUESTED THEY NOT BE APPROACHED BECAUSE ACCEPTANCE PROCESS UNDER WAY; LAGOS BECAUSE NIGERIA HAS INDICATED APRIL 1977 AS SPECIFIC DATE FOR ACCEPTANCE.) TELEGRAPHIC REPORTS OF DISCUSSIONS REQUESTED TO ASSIST DEPARTMENT IN RESPONDING

CONGRESSIONAL INQUIRIES.

5. FOR ABDIJAN: ABOVE ASSUMES APPROACH REQUESTED PARA.

4, STATE 232345 OF SEPTEMBER 19, 1976 NOT ALREADY MADE.

PLEASE ADVISE.

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ROBINSON

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ORIGIN AF-08

INFO OCT-01 ISO-00 /009 R

66011

DRAFTED BY AF/W:EESVENDSEN:JWM

APPROVED BY AF/W:TWMSMITH

-----140357Z 036663 /72

R 140145Z JAN 77

FM SECSTATE WASHDC

INFO AMEMBASSY MONROVIA 8367

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FOL REPEAT STATE 6120 ACTION ABIDJAN BERN CARACAS DAKAR
DUBLIN KUWAIT LISBON MEXICO MONTEVIDEO RABAT SANTO DOMINGO
TEL AVIV VIENNA WARSAW INFO BONN LAGOS LONDON NAIROBI
NEW DELHI DTD 11 JAN.

QUOTE

UNCLAS STATE 006120

LONDON FOR SHIPPING ATTACHE BLACK, NAIROBI FOR NOZIGLIA

E.O. 11652: N/A

TAGS: SENV, EWWT, IMCO

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FOR PREVENTION OF POLLUTION OF SEA BY OIL.

BEGIN SUMMARY: RECENT SERIES TANKER ACCIDENTS ALONG U.S.

COASTS HAS BEEN COSTLY AND DRAMATIC REMINDER FOR U.S OF IMPORTANCE OF PROTECTING WORLD'S VITAL MARINE ENVIRONMENT FROM OIL POLLUTION. BECAUSE 1973 CONVENTION FOR PREVENTION UNCLASSIFIED

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OF POLLUTION FROM SHIPS UNLIKELY TO COME INTO FORCE FOR SOME TIME, ACTION POSTS REQUESTED URGE EARLY ACCEPTANCE 1969 AMENDMENTS TO 1954 CONVENTION FOR PREVENTION OF POLLUTION OF SEA BY OIL. AMENDMENTS, WHICH ESTABLISH IMPORTANT DISCHARGE STANDARDS, REQUIRE ONLY ONE MORE ACCEPTANCE TO COME INTO FORCE. END SUMMARY.

1. RECENT SERIES OF TANKER ACCIDENTS ALONG U.S. COASTS HAS BEEN DRAMATIC AND COSTLY REMINDER OF NEED TO PROTECT WORLD'S VITAL MARINE ENVIRONMENT. BUT LARGE ACCIDENTAL SPILLS, HOWEVER DRAMATIC, ACCOUNT FOR ONLY TEN TO FIFTEEN PERCENT OF ESTIMATED ONE TO TWO MILLION TONS OF OIL ENTERING OCEANS ANNUALLY FROM ALL MARINE TRANSPORT SOURCES. REMAINING EIGHTY-FIVE TO NINETY PERCENT COMES FROM ROUTINE OPERATIONAL DISCHARGES RELATED TO BUNKERING, TANK CLEANING, DEBALLASTING AND BILGE DISPOSAL. 1973 CONVENTION FOR PREVEN-

TION OF POLLUTION FROM SHIPS WILL, WHEN IT COMES INTO FORCE, DEAL WITH THESE PROBLEMS ACROSS BROAD FRONT THAT INCLUDES DISCHARGE STANDARDS, CONSTRUCTION STANDARDS SUCH AS SEGREGATED BALLAST FOR NEW TANKERS OVER 70,000 DWT, AND PORT RECEPTION FACILITIES FOR OILY WASTES. BUT BECAUSE IT REQUIRES RATIFICATION, ACCEPTANCE, APPROVAL OR ACCESSION BY FIFTEEN STATES WHOSE COMBINED MERCHANT FLEETS REPRESENTS FIFTY PERCENT OF GROSS TONNAGE OF WORLD'S MERCHANT SHIPPING, AND ALSO BECAUSE IT INVOLVES TECHNICAL ISSUES THAT ARE STILL BEING RESOLVED, 1973 CONVENTION IS UNLIKELY TO COME INTO FORCE FOR SOME TIME. TO DATE, THERE HAVE BEEN NO RATIFICATIONS AND ONLY THREE ACCESSIONS (JORDAN, KENYA, TUNISIA).

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AS SOON AS POSSIBLE 1969 AMENDMENTS TO 1954 CONVENTION FOR PREVENTION OF POLLUTION OF SEA BY OIL. THESE AMENDMENTS, WHICH U.S. HAS ACCEPTED, WILL COME INTO FORCE TWELVE MONTHS AFTER DATE ON WHICH ACCEPTED BY TWO-THIRDS OF CONTRACTING GOVERNMENTS TO 1954 CONVENTION. THEY PROVIDE VIRTUALLY SAME DISCHARGE STANDARDS AS 1973 CONVENTION AND IN U.S. VIEW ARE CAPABLE OF DRAMATICALLY REDUCING OILY DISCHARGES FROM ALL SHIPS, WITH GREATEST IMPACT ON OPERATIONAL TANKER DISCHARGES. 1969 AMENDMENTS ALSO ESTABLISH FOR FIRST TIME VISIBLE TRACE CRITERIA THAT MAKES ENFORCEMENT MORE EFFECTIVE.

3. ACCORDING LATEST INFO AVAILABLE USG, FIFTY-EIGHT (58) GOVERNMENTS HAVE ACCEPTED 1954 CONVENTION; THIRTY-EIGHT (38) OF THEM WILL ALSO HAVE ACCEPTED 1969 AMENDMENTS BY MARCH 1. ONLY ONE (1) MORE ACCEPTANCE THEREFORE REQUIRED TO BRING 1969 AMENDMENTS INTO FORCE. OF THOSE GOVERNMENTS THAT HAVE ACCEPTED 1954 CONVENTION BUT NOT 1969 AMENDMENTS, FRG, INDIA, NIGERIA, IVORY COAST, MEXICO AND SWITZERLAND HAVE ANNOUNCED THEY ON VERGE ACCEPTANCE OR BELIEVED TO BE. IMCO SEC GEN SRIVASTAVA WORKING ACTIVELY TO SECURE NEEDED ACCEPTANCES.

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SPECIFIC DATE FOR ACCEPTANCE.) TELEGRAPHIC REPORTS OF DISCUSSIONS REQUESTED TO ASSIST DEPARTMENT IN RESPONDING CONGRESSIONAL INQUIRIES.

5. FOR ABDIJAN: ABOVE ASSUMES APPROACH REQUESTED PARA. 4, STATE 232345 OF SEPTEMBER 19, 1976 NOT ALREADY MADE. PLEASE ADVISE. ROBINSON

UNQUOTE KISSINGER

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NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLLUTION CONTROL, OILS, AGREEMENTS, AMENDMENTS
Control Number: n/a
Copy: SINGLE
Sent Date: 11-Jan-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01-Jan-1960 12:00:00 am
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE006120
Document Source: CORE
Document Unique ID: 00
Drafter: GLKINTER:DR
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770011-0057
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770161/aaaacbuf.tel
Line Count: 331
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 4f092fdb-c288-dd11-92da-001cc4696bcc
Office: ORIGIN OES
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 21-Jul-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3622369
Secure: OPEN
Status: NATIVE
Subject: ACCEPTANCE OF 1969 AMENDMENTS TO 1954 CONVENTION FOR PREVENTION OF POLLUTION OF SEA BY OIL. BEGIN SUMMARY: RECENT SERIES TANKER ACCIDENTS ALO
TAGS: SENV, EWWT, IV, IMCO
To: ABIDJAN BERN MULTIPLE
Type: TE
vdkgvwkey: odbcr://SAS/SAS.dbo.SAS_Docs/4f092fdb-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009